

ORIGINAL  
STAMPED IN RED

**ORDINANCE NO.: 2022-017**

*Annexing 819 Skyland Drive, Richland County TMS# 07313-06-01 into the City of Columbia, South Carolina Columbia, and Incorporating said property into Columbia Compass: Envision 2036 and the Official Zoning Map*

WHEREAS, a proper petition has been filed with the City Council by one hundred (100%) percent of the property owners of the within described property under the provisions of South Carolina Code Ann. § 5-3-150; and,

WHEREAS, it appears to City Council that the annexation of the property would be in the best interest of the property owners and the City of Columbia; and,

WHEREAS, City Council adopted Columbia Compass: Envision 2036 as the City of Columbia Comprehensive Plan by Ordinance No.: 2020-028 along with all the maps and policies contained therein, and amended from time to time, in accordance with the South Carolina Comprehensive Planning Act of 1994 (§6-29 of the SC Code); and,

WHEREAS, the City of Columbia has adopted the Unified Development Ordinance (UDO) by Ordinance No.: 2019-013 and Official Zoning Map of the City of Columbia, S.C. by Ordinance No.: 2021-001, both amended from time to time, in accordance with the authority in Title VI of the SC Code; and

WHEREAS, pursuant to Sec. 17-1.7(c) of the UDO, annexation may be considered concurrent with amendments to the Comprehensive Plan and the Zoning Map; and

WHEREAS, the City of Columbia Planning Commission has reviewed the proposed future land use and zoning classifications of the property, and made a recommendation to City Council in accordance with §6-29 of the SC Code and §17-2.5 of the UDO; and

WHEREAS, the Columbia City Council has held a public hearing in accordance with §17-2.4(f) of the UDO and §6-29-760 of the SC Code; and

WHEREAS, the Columbia City Council has determined that the proposed land use classification is appropriate for the property, and the proposed zoning district meets one or more of the criteria set forth by §17-2.5(c)(4), Zoning Map Amendment Decision Standards, of the UDO; NOW THEREFORE,

BE IT ORDAINED by the Mayor and City Council of the City of Columbia, South Carolina this 5th day of April, 2022, that:

1. The above recitals and findings are incorporated herein by reference and made a part of this Ordinance.
2. The property identified as 819 Skyland Drive and TMS# 07313-01-06 containing 0.56 acres, further identified in Attachment A, is hereby annexed to and becomes a part of the City of Columbia, and is incorporated into Columbia Compass: Envision 2036 and the Official Zoning Map, effective immediately.
3. This property shall be apportioned to City Council District #2, Census Tract 104.03, and assigned a future land use classification of Urban Edge Residential Large Lot (UER-2) and zoning of Residential Single Family – Large Lot (RSF-1).

PROPERTY DESCRIPTION: See Attached Exhibit "A"

Richland County TMS NO.: 07313-01-06

Also included in the territory hereby annexed are all contiguous portions of all public rights of way, streets and highways.

Requested by:

Assistant City Manager Gentry

Approved by:

Charles B. Wilson  
City Manager

Approved as to form:

City Attorney

Introduced: 3/15/2022  
Final Reading: 4/5/2022

Mayor

ATTEST:

Leika D. Hammond  
City Clerk

**ORDINANCE NO.: 2022-017**  
**EXHIBIT "A"**  
**PROPERTY DESCRIPTION**

All that certain piece, parcel or lot of land, with improvements thereon, if any, situate, lying and being near the City of Columbia, in the County of Richland, State of South Carolina, containing 0.56 acres, more or less, and shown and designated as block 01, lot 06 on Richland County Tax Map 07313. Said parcel having such boundaries and measurements as are shown on said tax map.

# MEMORANDUM

## Office of the City Manager

TO: Department Heads  
FROM: Teresa Wilson, City Manager  
DATE: December 9, 2021  
RE: **Property Address:** 819 Skyland Drive  
**Richland County TMS#:** 07313-01-06  
**Owner(s):** Emily Frantz  
**Current Use:** Residential (Single Family Residence)  
**Proposed Use:** Residential (Single Family Residence)  
**Current County Land Use:** Mixed Residential High Density  
**Proposed City Land Use:** Urban Edge Residential Large Lot (UER-2)  
**Current County Zoning:** Residential Single Family Low Density (RS-LD)  
**Proposed City Zoning:** Residential Single Family - Large Lot (RSF-1)  
**Reason for Annexation:** Civic Participation; Donut Hole - Secondary  
**City Council District:** 2  
**Census Tract:** 104.03

The Planning & Development Services advises that the above referenced property has been offered for annexation. Attached, please find a map or drawing reflecting the property. You are directed to forward your comments and/or recommendations regarding the issue of whether to annex or not to Planning & Development Services. Planning & Development Services will compile your comments for City Council consideration.

Planning & Development Services staff will see to it that this matter is placed on the **January 13, 2022** Planning Commission agenda. Planning & Development Services staff will notify the City Attorney of the Planning Commission's zoning recommendation by forwarding a copy of this form, completed, as soon as the Planning Commission has met.

/atl

Attachments

cc:

Clint Shealy, Assistant City Manager  
Jeff Palen, Assistant City Manager/CFO  
Dana Higgins, Director, Engineering  
Joseph Jaco, Director, Utility Operations  
Robert Anderson, Public Works Director  
Krista Hampton, Planning & Development Services  
Denoi Fields, Deputy Business License Administrator  
Greg Williams, Business Liaison  
Tiffany Latimer, Customer Care Administrator  
Todd Beiers, Building Official  
Michelle Brazell, Engineering  
Police Planning & Research  
Alfreda Tindal, Richland Co. 911 Addressing Coordinator

Missy Gentry, Assistant City Manager  
Henry M. Simons, Assistant City Manager  
Teresa Knox, City Attorney  
William Holbrook, Police Chief  
Aubrey Jenkins, Fire Chief  
Gloria Saaed, Community Development Director  
George Adams, Fire Marshal  
Hope Hasty, Interim Zoning Administrator  
Jacquelyn Richburg, Columbia-Richland 911  
David Hatcher, Housing Official  
Richland County Solid Waste Collection  
Lucinda Statler, Planning Administrator  
Brandon Burnette, Development Center Administrator

Planning Commission Land Use Recommendation: UER-2 (Land Use classification) by 5-0  
on 1/13/22 (mm/dd/yyyy).

Planning Commission Zoning Recommendation: RSF-1 (Zoning classification) by -  
on 1/13/22 (mm/dd/yyyy).

  
(Signature of Annexation Coordinator)





02/08/2021

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## Future Land Use Map

819 Skyland Drive, TMS# 07313-01-06,

Current Rich. Co. FLU: Mixed Residential High Density, Proposed City FLU: UER-2



Department of Planning &  
Development Services

### ORIGINAL PREPARATION DATE:

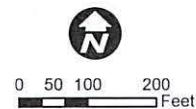
This map was prepared by:

Shane Shaughnessy

Date: 12/9/2021



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# Zoning Map


819 Skyland Drive, TMS# 07313-01-06;  
Current Rich. Co. Zoning: RS-LD, Proposed City Zoning: RSF-1



Department of Planning &  
Development Services

ORIGINAL PREPARATION/DATE:  
This map was prepared by:  
Shane Shaughnessy  
Date: 12/9/2021



  
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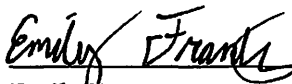
STATE OF SOUTH CAROLINA     )  
  )  
COUNTY   OF   RICHLAND       )     PETITION FOR ANNEXATION

The undersigned, being the owner(s) of the property described below hereby petition(s) the Mayor and City Council for annexation to the City of Columbia, South Carolina pursuant to S.C. Code Ann. Section 5-3-150, 1976, as amended.

Property Description:       All that certain piece, parcel or lot of land, with improvements thereon, if any, situate, lying and being near the City of Columbia, in the County of Richland, State of South Carolina, containing 0.56 acres, more or less, and shown and designated as block 01, lot 06 on Richland County Tax Map 07313. Said parcel having such boundaries and measurements as are shown on said tax map.

Richland County TMS:       07313-01-06

Property Address:           819 Skyland Drive

  
Emily Frantz

Date: 10/27/21







## CITY COUNCIL

March 15, 2022 at 4:00pm

City Hall, 3<sup>rd</sup> floor Council Chambers, 1737 Main Street, Columbia, SC 29202

### **ANNEXATION, COMPREHENSIVE PLAN MAP AMENDMENT, AND ZONING MAP AMENDMENT CASE SUMMARY 819 Skyland Drive; TMS# 07313-01-06**

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Council District: 2

Proposal: Request to annex the property and assign a land use classification of Urban Edge Residential Large Lot (UER-2) and assign zoning of Residential Single Family-Large Lot District (RSF-1) at the time of annexation. The property is currently classified as Mixed Residential High Density and zoned RS-LD by Richland County.

Applicant: Emily Frantz

Staff Recommendation: Approval

PC Recommendation: 01/13/2022; Approval (5-0)

ZPH, 1<sup>st</sup> Reading: 03/15/2022; Pending

2<sup>nd</sup> Reading: 04/05/2022; Pending

#### **CURRENT PARCEL CHARACTERISTICS/CONDITIONS**

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**Acreage:** 0.56 acres  
**Current Use:** Residential (Single Family Residence)  
**Proposed Use:** Residential (Single Family Residence)  
**Reason for Annexation:** Civic Participation  
**Urban Service Area:** Donut Hole-Secondary  
**Current County Land Use Classification:** Mixed Residential High Density  
**Proposed City Land Use Classification:** Urban Edge Residential Large Lot (UER-2)  
**Current County Zoning:** Residential Single Family Low Density (RS-LD)  
**Proposed City Zoning:** Residential Single Family-Large Lot District (RSF-1)  
**Census Tract:** 104.03

#### **DETERMINATION FOR CITY SERVICES**

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The following determination is an estimate of the benefits and costs associated with the annexation of the subject property:

##### **Police**

The Columbia Police Department does not object to this proposed annexation. As with most annexations, we find that the proposed annexation may result in an increased number of calls for service. The estimated cost to serve this existing single family residence would be **approximately \$100 per year**, based on calls to similar properties within the City limits.



### **Fire**

The proposed annexation will not result in significant additional costs or impact services being provided by this department. Annexation would lower the ISO rating of this property to a Class 1 from a Class 2.

### **Solid Waste**

Solid Waste provides service in this neighborhood. The cost associated with solid waste service is approximately **\$216 annually per household**.

### **Engineering**

This property is currently served by City water; however, sewer service is not currently available. The property owner has indicated they are not seeking to connect to sewer at this time, however it should be noted that if it should become necessary to extend sewer to the property, a current estimate is **approximately \$180,000** including contingency. This extension would provide availability to six additional parcels.

### **Water Customer Care**

The customer on the property will pay water rates approximately **40% lower** than out-of-city customers. This property does not currently have City sanitary sewer service.

### **Planning & Development Services**

**We recommend approval** of the annexation of this property, which is located within an area designated as Donut Hole – Secondary in the Urban Service Area plan. An existing single family residence is on the site, and the estimated real estate tax revenue generated for the City would be **approximately \$470 per year** based on the current taxable value of this property. The cost to extend sewer, if it would be required, is significant- however it should be noted that the property owner has indicated that they are not seeking a sewer connection as their septic system has been recently inspected and is in good condition.

\* Estimated City Tax Revenue is based on **2021 millage** for real property and calculated as: ((Taxable Value × Tax Rate) × City Millage Rate (.0938)). The actual additional taxes paid by the property owner will generally be substantially lower as some millage items do not apply to in-City properties, and an increased Local Option Sales Tax credit factor applies to in-City properties (an additional .002280 for the 2021 tax year).

## **PLANS, POLICIES, AND LAND USE**

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### ***Urban Service Area***

Subject property is in a “Donut Hole-Secondary Area” as identified in the Urban Service Area Map

#### **Principles and Goals of the Urban Service Area**

The Urban Service Area identifies those areas the City of Columbia wishes to provide with urban services. Primary emphasis will be given to annexing developed areas adjoining the City limits and “islands” of unincorporated territory surrounded by the City. Primary, secondary, and long-range annexation priorities for specific areas may be identified. Secondary areas may include higher value properties which assist the City in achieving a more balanced economic base.

*Donut Holes - Secondary* are the donut holes where the ability to provide all services and/or the condition of existing infrastructure may not be at optimal levels for annexation at this time. For example, it may be that the storm drainage and/or road system is substandard or that the area is in an overburdened service area.

Annexation within an area classified as *Donut Hole - Secondary* should be considered, but an assessment of the impact on the City’s revenue and ability to serve the property/area in question is needed. In areas lacking infrastructure or serviceability, the City should work towards improving these conditions in collaboration with the communities, the County, and other organizations if possible.

*Donut Holes* are unincorporated areas that are completely surrounded by the City of Columbia and/or another municipality, or areas surrounded by the City of Columbia and a major geographical feature, such as a river. These areas pose a number of challenges to the City that can be addressed through annexation. Often, these are

areas that were developed before the City or any municipality became adjacent, and may lack easy access to City utilities or other services.

*Donut Holes* can often cause inefficiencies in the delivery of services due to confusion about jurisdiction, and if the land is in a jurisdiction with a different approach to code enforcement, these areas can negatively impact the quality of life for adjacent City residents. Such inefficiencies can impact property owners and residents, both within and outside of the municipal boundaries, through confusion over services as well as added operational costs to local government. This results in a greater financial impact to City residents, who pay both City and County taxes.

#### *Comprehensive Plan Land Use Classification*

The proposed future land use classification for the subject property is Urban Edge Residential Large Lot (UER-2) in the *Columbia Compass: Envision 2036* Future Land Use Map. The property is currently designated as Mixed Residential High Density by Richland County.

Urban Edge Residential Large Lot neighborhoods represent many of the older residential neighborhoods in the outer areas of the City. This development type is appropriate as development on remaining large lots or as redevelopment in the outer areas of Columbia. Most of the existing developments occurred after 1950. Urban Edge Residential Large Lot developments generally do not continue the grid and block pattern found in the urban neighborhoods, but do tend to have a consistently organized internal street network with loops and interconnections.

#### Primary Types

- Single-family Detached
- \* Accessory dwelling units

#### Tertiary Types

- Single-family Attached
- Two-family
- Three-family
- Civic/Institutional Small
- Business/Employment Small (excl. Flex)
- Cemeteries & Mausoleums

#### *Existing Neighborhood, Small Area, Community, and/or Corridor Plans*

The subject property is located within the study area of the [\*Broad River Corridor and Community Master Plan\*](#), adopted by Richland County in 2010. The property falls within the Greystone Boulevard Neighborhood Sub-Area (Page 48), and the Plan assigned a proposed land use character district of Suburban Residential District to the subject property (Page 32). The property is not located within the gateway district or node (Page 56), nor is it located within a catalyst project area and is not identified as an infill redevelopment opportunity (page 52).

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### **PROPOSED ZONING DISTRICT SUMMARY**

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The parcel is currently zoned RS-LD by Richland County. Surrounding parcels within the City of Columbia are currently zoned General Commercial District (GC) to the West. Surrounding parcels in unincorporated Richland County are currently zoned RS-LD to the North, East, and South.

The proposed City of Columbia zoning district is Residential Single Family – Large Lot (RSF-1).

#### Residential Single-Family - Large Lot District (RSF-1)

The purpose of the Residential Single-Family - Large Lot (RSF-1) District is to provide lands that accommodate primarily single-family detached dwellings at very low densities. The district also accommodates parks and recreation centers, government offices, and minor utility facilities. District regulations discourage development that substantially interferes with the quiet residential nature of the district.

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### **STAFF RECOMMENDATION**

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Staff recommends the annexation of the property and the assignment of a future land use classification of Urban Edge Residential Large Lot (UER-2) and zoning of Residential Single Family-Large Lot (RSF-1) at the time of annexation.

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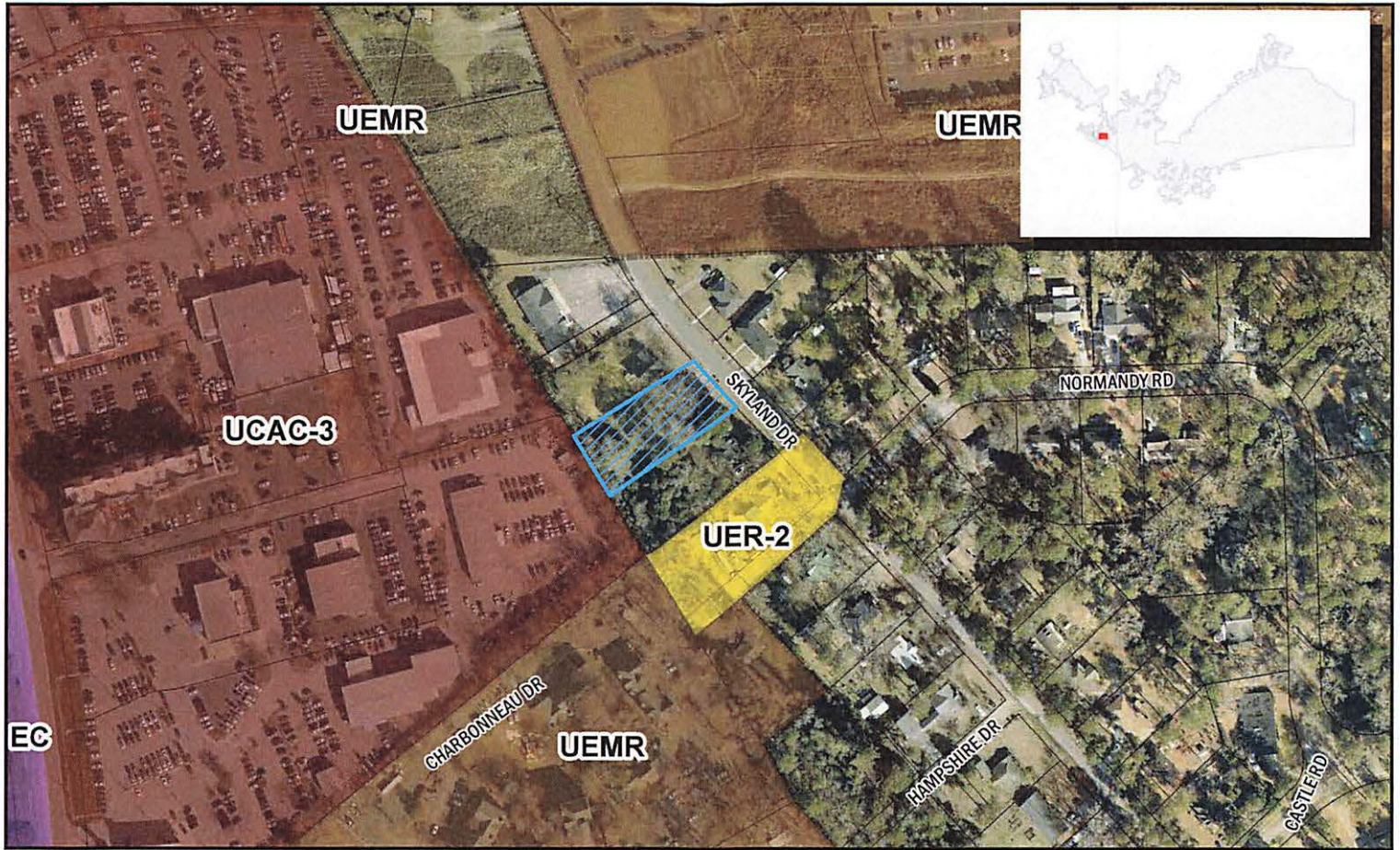




## Future Land Use Map

819 Skyland Drive, TMS# 07313-01-06,

Current Rich. Co. FLU: Mixed Residential High Density, Proposed City FLU: UER-2



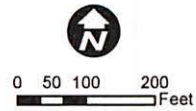
Department of Planning &  
Development Services

ORIGINAL PREPARATION DATE:  
This map was prepared by:

Shane Shaughnessy  
Date: 12/9/2021



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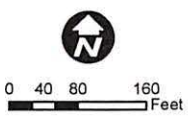
# Zoning Map

819 Skyland Drive, TMS# 07313-01-06;  
Current Rich. Co. Zoning: RS-LD, Proposed City Zoning: RSF-1



Department of Planning &  
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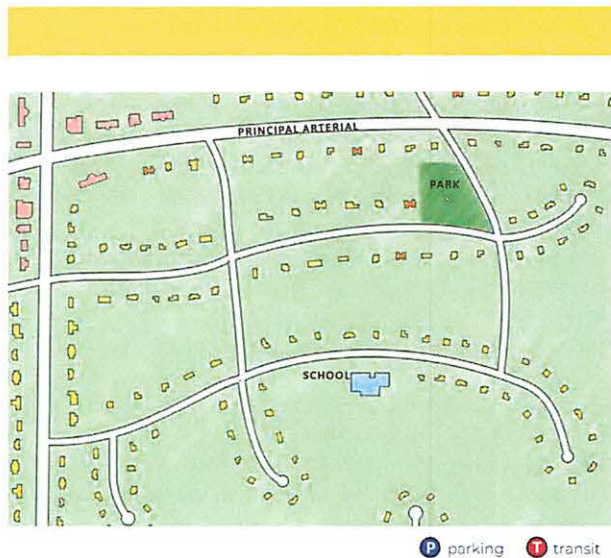
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## Development Types

### URBAN EDGE RESIDENTIAL LARGE LOT (UER-2)

Urban Edge Residential Large Lot neighborhoods represent many of the older residential neighborhoods in the outer areas of the City. This development type is appropriate as development on remaining large lots or as redevelopment in the outer areas of Columbia. Most of the existing developments occurred after 1950. Urban Edge Residential Large Lot developments generally do not continue the grid and block pattern found in the urban neighborhoods, but do tend to have a consistently organized internal street network with loops and interconnections.



### UER-2 BUILDING TYPES/LAND USES

#### PRIMARY TYPES

- Single-family Detached
- \*Accessory dwelling units

#### TERTIARY TYPES

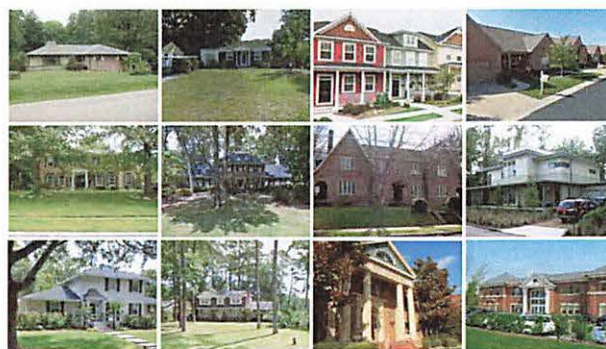
- Single-family Attached
- Two-family
- Three-family
- Civic/Institutional Small
- Business/Employment Small (excl. Flex)
- Cemeteries & Mausoleums

*See matrix for appropriate park/open space types.*

## Development Types

### UER-2 DEVELOPMENT PATTERN/CONTEXT

- The street network is typically curvilinear with irregular block structure and limited points of connection to the main road network. Street widths may be narrow or wide. Sidewalks may or may not be present in existing neighborhoods but should be provided in new developments. On-street parking is uncommon in these neighborhoods when street widths are narrow.
- Blocks are slightly irregular and may display a range of sizes and shapes determined by the parent lot shape and the internal street network.
- Blocks are subdivided into regular sized lots over 10,000 square feet.
- Buildings are typically set back from the street with deep front yards; buildings sit parallel to the street.
- Building sizes vary slightly within a block, but most are one to two stories in height with more than 2,000 square feet of livable space. Exceptions in the number of stories would be for neighborhoods with many split-level homes.
- Most homes have dedicated parking areas in front or side yards. Attached garages or carports are common.
- Open or green spaces are included in individual properties, retention or detention areas, or neighborhood parks. Passive green spaces should be included in new developments.
- Within a single development, building architecture, density, scale, and design will typically be fairly consistent along with front yard setbacks and driveway and garage arrangements. Side loading garages may be more common in a large lot neighborhood than in small lot neighborhoods.





### Article 3: Zoning Districts

#### Sec. 17-3.2. Residential Base Zoning Districts

##### (e) RSF-1: Residential Single-Family - Large Lot District

### (e) RSF-1: Residential Single-Family - Large Lot District

#### (1) Purpose

The purpose of the Residential Single-Family - Large Lot (RSF-1) District is to provide lands that accommodate primarily single-family detached dwellings at very low densities. The district also accommodates parks and recreation centers, government offices, and minor utility facilities. District regulations discourage development that substantially interferes with the quiet residential nature of the district.



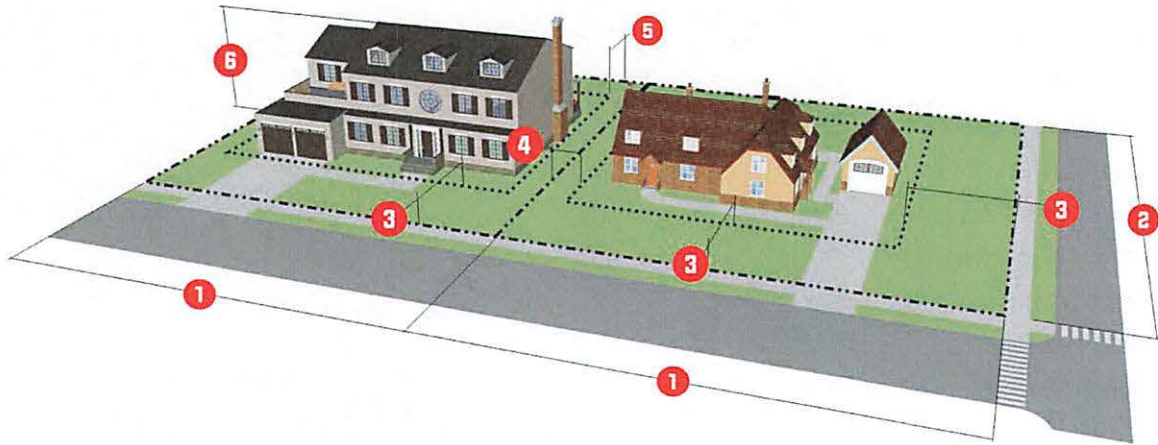
#### (2) Use Standards

Allowed uses and use-specific standards for principal, accessory, and temporary uses are established in Article 4: Use Regulations.

#### (3) Intensity and Dimensional Standards

Standard	All Uses
Lot Area, min. (sf.)	15,000
1 Lot Width, min. (ft.)	90
2 Lot Depth, min. (ft.)	70
Lot Coverage, max. (% of site area)	40
Density, max. (du/acre)	N/A
3 Front Yard Setback, min. (ft.)	25
4 Side Yard Setback, min. (ft.)	8
5 Rear Yard Setback, min. (ft.)	15
6 Building Height, max. (ft.)	40

Notes: ft. = feet sf. = square feet du. = dwelling unit



#### (4) Reference to Other Standards

Sec. 17-5.1	Access, Mobility, and Circulation	Sec. 17-5.8	Fences and Walls
Sec. 17-5.2	Off-Street Parking, Bicycle Parking	0	Exterior Lighting
Sec. 17-5.3	Landscaping	0	Signs
Sec. 17-5.4	Tree Protection	Sec. 17-5.11	Green Building Standards
Sec. 17-5.5	Open Space	Sec. 17-6.2	Minimum Design Standards
Sec. 17-5.6	Neighborhood Compatibility	0	Improvements and Sureties
Sec. 17-5.7	Form and Design Standards	Article 9	Definitions and Rules of Measurement