

ORIGINAL  
STAMPED IN RED

ORDINANCE NO.: 2022-067

*Amending the Official Zoning Map to modify the zoning for 5609 Farrow Road, Richland County TMS# 11612-03-02*

WHEREAS, an application has been made to amend the Official Zoning Map of the City of Columbia, S.C. to modify the zoning for 5609 Farrow Road, Richland County TMS# 11612-03-02; and,

WHEREAS, City Council adopted *Columbia Compass: Envision 2036* as the City of Columbia Comprehensive Plan by Ordinance No.: 2020-028 along with all the maps and policies contained therein, and amended from time to time, in accordance with the South Carolina Comprehensive Planning Act of 1994 (§6-29 of the SC Code); and,

WHEREAS, the City of Columbia has adopted the Unified Development Ordinance (UDO) by Ordinance No.: 2019-013 and Official Zoning Map of the City of Columbia, S.C. by Ordinance No.: 2021-001, both amended from time to time, in accordance with the authority in Title VI of the SC Code; and

WHEREAS, the City of Columbia Planning Commission has reviewed the application and made a recommendation to City Council regarding the application in accordance with §17-2.5(c)(3)(f) of the UDO; and

WHEREAS, the Columbia City Council has held a public hearing in accordance with §17-2.4(f) of the UDO and §6-29-760 of the SC Code; and

WHEREAS, the Columbia City Council has determined that the proposed rezoning meets one or more of the criteria set forth by §17-2.5(c)(4), Zoning Map Amendment Decision Standards, of the UDO; NOW THEREFORE,

BE IT ORDAINED by the Mayor and City Council of the City of Columbia this 6<sup>th</sup> day of September, 2022, that:

1. The above recitals and findings are incorporated herein by reference and made a part of this Ordinance.
2. The property identified as 5609 Farrow Road and Richland County TMS# 11612-03-02 and as shown in Attachment A, is hereby rezoned from Community Activity Center/Corridor District (CAC) to General Commercial District (GC). The Official Zoning Map of the City of Columbia, S.C. is hereby amended to conform to this change.


Requested by:

Assistant City Manager Gentry

Approved by:

  
City Manager


Approved as to form:

  
City Attorney

Introduced: 8/16/2022  
Final Reading: 9/6/2022

  
Mayor

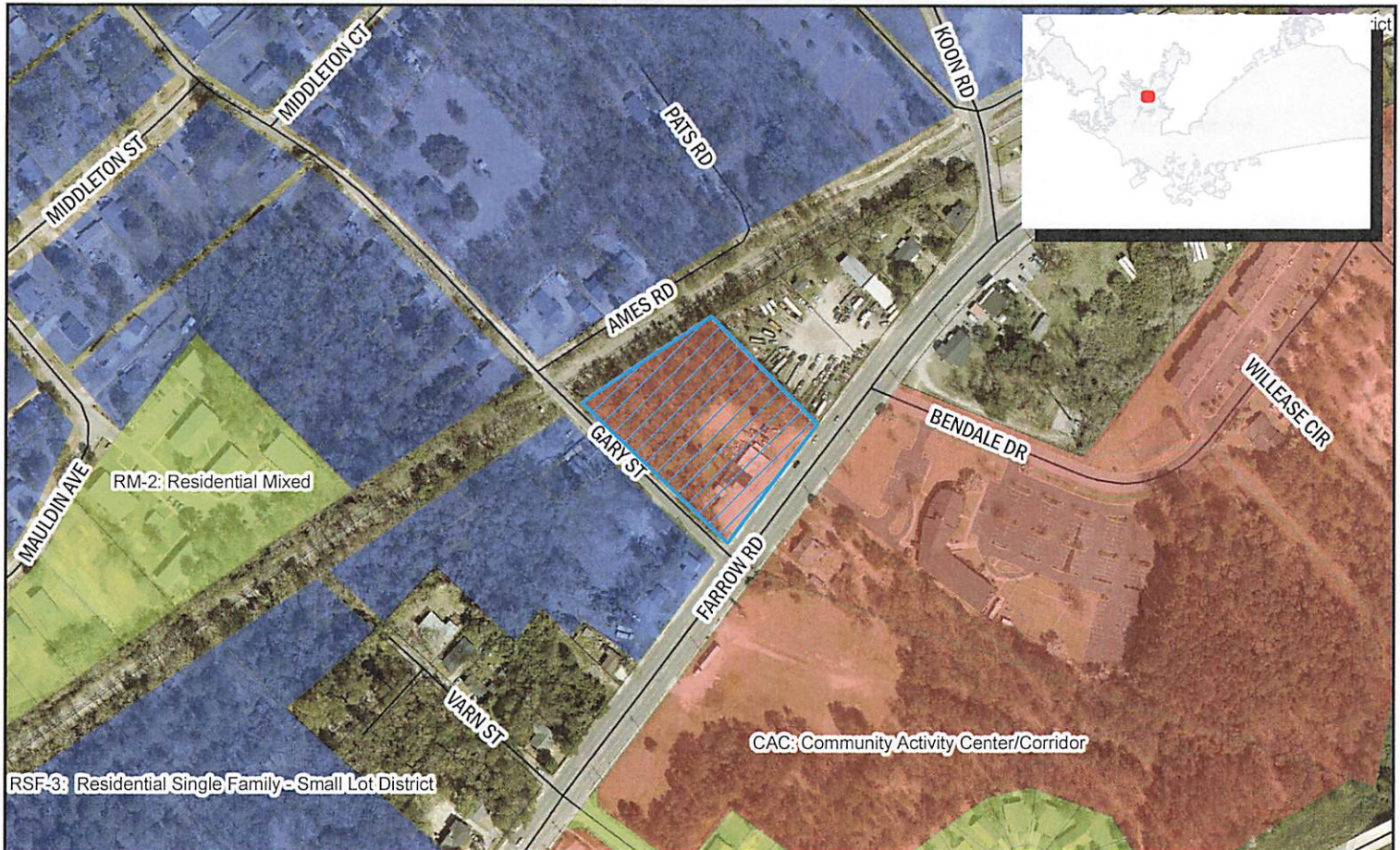
ATTEST:

  
City Clerk



## Zoning Map

5609 Farrow Road, TMS# 11612-03-02;  
Current Zoning: CAC, Proposed Zoning: GC



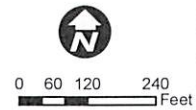
Department of Planning &  
Development Services

ORIGINAL PREPARATION/DATE:  
This map was prepared by:

Shane Shaughnessy  
Date: 4/8/2022



We Are Columbia



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\*\* DATA SOURCE - CITY OF COLUMBIA, GIS DIVISION



## CITY COUNCIL

July 26, 2022 at 4:00pm

City Hall, 3<sup>rd</sup> floor Council Chambers, 1737 Main Street, Columbia, SC 29202

### Zoning Map Amendment Case Summary 5609 Farrow Road, TMS# 11612-03-02

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<b>Council District:</b>	1
<b>Proposal:</b>	Request to rezone the property from Community Activity Center/Corridor District (CAC) to General Commercial District (GC).
<b>Applicant:</b>	John C. Sims
<b>Staff Recommendation:</b>	Denial
<b>PC Recommendation:</b>	05/12/2022; Approval (4-1)
<b>ZPH, 1<sup>st</sup> Reading:</b>	07/26/2022; Pending
<b>2<sup>nd</sup> Reading:</b>	08/02/2022; Pending

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#### CURRENT PARCEL CHARACTERISTICS/CONDITIONS

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**Acreage:** 2.2 acres  
**Current Use:** Restaurant  
**Proposed Use:** Used car dealership (car lot)  
**Current Land Use Classification:** Urban Core Community Activity Center (UCAC-2)  
**Current Zoning:** Community Activity Center/Corridor District (CAC)  
**Proposed Zoning:** General Commercial District (GC)

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#### PLANS, POLICIES, AND LAND USE

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##### *Comprehensive Plan Land Use Classification*

The subject property is designated Urban Core Community Activity Center (UCAC-2) in the *Columbia Compass: Envision 2036* Future Land Use Map.

Urban Core Community Activity Centers are medium scale collections of primarily business uses, developed within the urban grid of Columbia's neighborhoods. They are destination locations that serve an area of about a three-mile to five-mile radius or drive distance. These centers often occupy several city blocks (within a neighborhood) and include several dozen businesses and multifamily or mixed-use buildings. The destination nature of these centers means significant demand for transit facilities and parking. Their scale and architecture are larger than most of the surrounding single-family homes. They may be found as nodes in Urban Core Mixed Residential neighborhoods, or in lower intensity within Urban Core Residential neighborhoods.

##### Primary Types



- Multi-family Mixed-use Small & Medium
- Business/Employment Small & Medium (excl. Flex)

#### Secondary Types

- Multi-family Small & Medium

#### Tertiary Types

- Single-family Attached
- Civic/Institutional Small to Large
- Business/Employment Large (excl. Flex)
- Cemeteries & Mausoleums
- Parking Structures & Lots

#### *Existing Neighborhood, Small Area, Community, and/or Corridor Plans*

The subject property is located within the study area of two area plans adopted by the City of Columbia: [\*The Master Plan for the Villages of North Columbia\*](#) (2005) and the [\*Walkable 29203: Pedestrian Master Plan\*](#) (2017).

The Walkable 29203 Pedestrian Master Plan was developed in collaboration with SCDHEC and Richland County, and was adopted by the City in 2017. The plan makes broad policy recommendations for the entire 29203 zip code, as well as specific policy and infrastructure recommendations within and adjacent to the North Main and Crane Creek planning areas. There are no specific pedestrian infrastructure improvements recommended adjacent to the subject property.

*The Master Plan for the Villages of North Columbia* was adopted by the City in 2005, and the subject property falls within Cluster Three (Section 2, Page 49) and the proposed Gateway Village (Section 3, Page 85) set forth by the plan. The Gateway Village plan recommends a land use of Mixed-use (Retail/Office Ground Floor, Residential/Office Upper Floors) for the subject property, and places the property directly adjacent to a Moderate Activity Node (Farrow between Gary and Standish) (Section 3, Page 97). The plan recommends “the enhancement of Farrow Road within the activity node to create a pedestrian friendly environment” (Section 3, Page 119).

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### **PROPOSED ZONING DISTRICT SUMMARY**

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The subject property is currently zoned Community Activity Center/Corridor District (CAC). The abutting properties in the City of Columbia have base zoning of Residential Single Family-Small Lot District (RSF-3) to the North and West and Community Activity Center/Corridor District (CAC) to the East and South. The abutting properties in unincorporated Richland County have base zoning of GC to the East.

The proposed zoning district is General Commercial District (GC).

#### *Community Activity Center/Corridor District (CAC)*

The purpose of the Community Activity Center/Corridor (CAC) District is to provide lands that accommodate moderate-density, walkable, and medium-scale mixed-use development, and commercial development that serves multiple neighborhoods. Some auto-oriented uses are allowed, but the design and location of those uses must be compatible with and support pedestrian-oriented development. Allowed uses include live/work and multi-family dwellings, mixed-use, offices, recreation/entertainment, cultural facilities, restaurants, and drinking establishments.

#### *General Commercial District (GC)*

The purpose of the General Commercial (GC) District is to provide lands that accommodate a broad range of nonresidential uses characterized primarily by retail, office, and service establishments. Development is primarily auto-oriented, serving isolated commercial areas outside of the activity centers. Allowed uses include personal services, retail sales, recreation/entertainment, commercial services, eating and drinking establishments, visitor accommodation, and vehicle sales and services.

#### **STAFF RECOMMENDATION**

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The proposed use, which precipitated the requested zoning change, is not acutely out of context with the current surroundings or the zoning on adjacent property in Richland County. It is, however, contrary to the City Council adopted Villages of North Columbia Master Plan for the area and the Future Land Use classification of UCAC-2, which were both used to determine the assigned Zoning classification. While it may seem aspirational at times, following plan recommendations is a deliberate approach to change an existing context over time in order to realize a community's vision. Therefore, staff recommends denial of the proposed request.

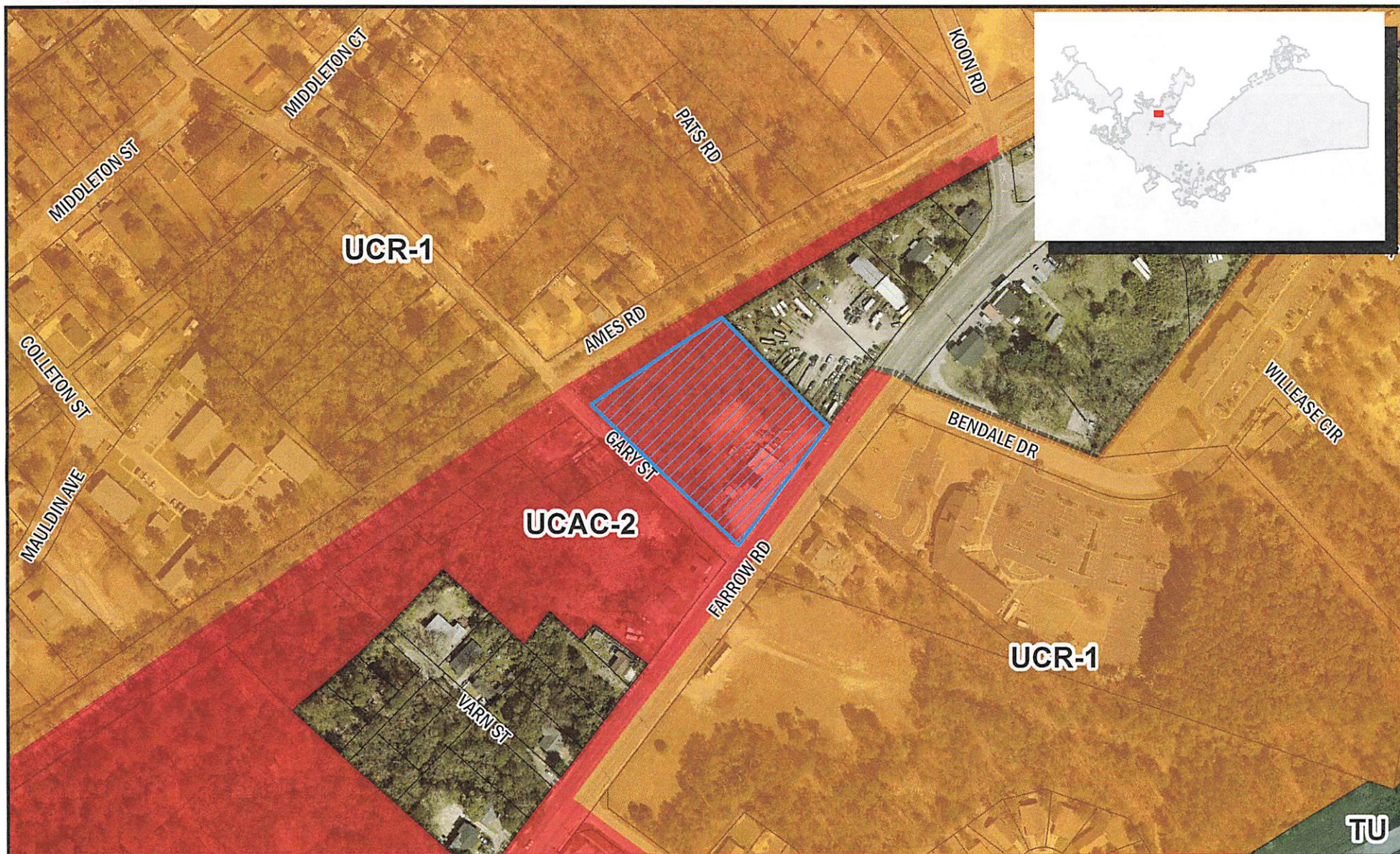






# Future Land Use Map

5609 Farrow Road, TMS# 11612-03-02;  
Existing FLU: UCAC-2



Department of Planning &  
Development Services

ORIGINAL PREPARATION/DATE:  
This map was prepared by:

Shane Shaughnessy  
Date: 4/8/2022



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# Zoning Map

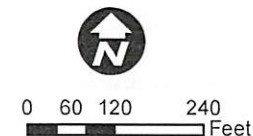
5609 Farrow Road, TMS# 11612-03-02;  
Current Zoning: CAC, Proposed Zoning: GC



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## Existing Future Land Use Classification



## Development Types

### URBAN CORE COMMUNITY ACTIVITY CENTER (UCAC-2)

Urban Core Community Activity Centers are medium scale collections of primarily business uses, developed within the urban grid of Columbia's neighborhoods. They are destination locations that serve an area of about a three-mile to five-mile radius or drive distance. These centers often occupy several city blocks (within a neighborhood) and include several dozen businesses and multi-family or mixed-use buildings. The destination nature of these centers means significant demand for transit facilities and parking. Their scale and architecture are larger than most of the surrounding single-family homes. They may be found as nodes in Urban Core Mixed Residential neighborhoods, or in lower intensity within Urban Core Residential neighborhoods.



### UCAC-2 BUILDING TYPES/LAND USES

#### PRIMARY TYPES

- Multi-family Mixed-use Small & Medium
- Business/Employment Small & Medium (excl. Flex)

#### SECONDARY TYPES

- Multi-family Small & Medium

#### TERTIARY TYPES

- Single-family Attached
- Civic/Institutional Small to Large
- Business/Employment Large (excl. Flex)
- Cemeteries & Mausoleums
- Parking Structures & Lots

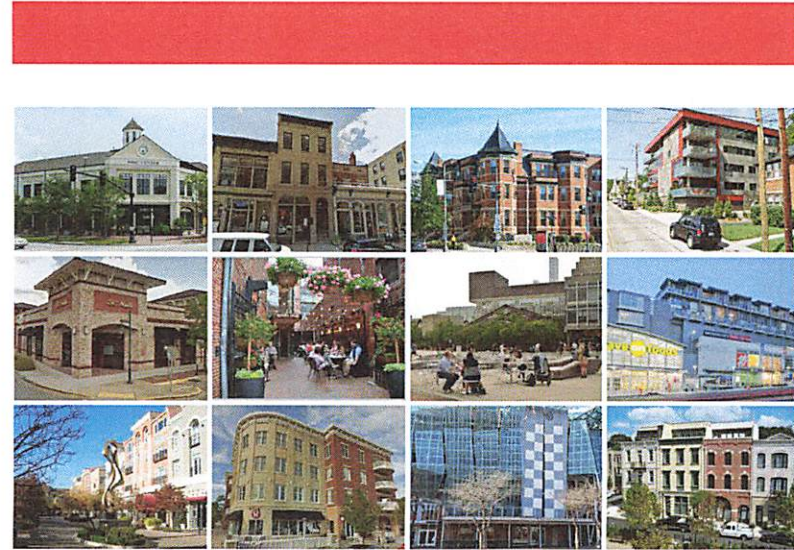
*See matrix for appropriate park/open space types.*



## Development Types

### UCAC-2 DEVELOPMENT PATTERN/CONTEXT

- Blocks are square or rectangular, and the uses in the activity center typically occupy only a quarter or half of the block. Alleyways are not common but can be used in redevelopment or infill to provide access to rear parking lots.
- The subdivision of lots is regular within a block with small, equally sized parcels typically meeting mid-block. Multiple smaller lots are consolidated to accommodate larger buildings in an activity center. Deeper lots are typically found along major roads.
- Buildings are typically set to the sidewalk edge or may have a small lawn when a converted residential structure is used. Entrances should be located on the main façade. Front yard setbacks are typically consistent along a block.
- Individual buildings may be attached or built close to each other to establish a continuous street frontage. Individual lots may have only one narrow side yard and a zero lot line setback from front or side property lines.
- Building types may be mixed on a block, but setbacks are typically consistent and the scale of adjacent buildings is similar.
- Structures may just utilize on-street parking or may have small parking areas behind the building; activity center parking may be shared in small lots, and in some cases structured parking may be required in Community Activity Centers. Multimodal transit should also be factored into the design of activity centers.
- Open spaces in the form of neighborhood parks, plazas, linear parks, and greens are also contributing uses in an activity center. Pedestrian-oriented streetscape elements such as benches,



street trees, landscaping, and outdoor dining areas are typical.

- Architectural detailing is human scale but may include grander elements than found in Neighborhood Activity Centers. The majority of buildings are two to four stories; taller structures are strategically located where increased density and intensity are appropriate.



## Existing Zoning District



### Article 3: Zoning Districts

#### Sec. 17-3.3. Mixed-Use, Activity Center, and Corridor Base Zoning Districts

##### (f) CAC: Community Activity Center/Corridor District

### (f) CAC: Community Activity Center/Corridor District

#### (1) Purpose

The purpose of the Community Activity Center/Corridor (CAC) District is to provide lands that accommodate moderate-density, walkable, and medium-scale mixed-use development, and commercial development that serves multiple neighborhoods. Some auto-oriented uses are allowed, but the design and location of those uses must be compatible with and support pedestrian-oriented development. Allowed uses include live/work and multi-family dwellings, mixed-use, offices, recreation/entertainment, cultural facilities, restaurants, and drinking establishments.



#### (2) Use Standards

Allowed uses and use-specific standards for principal, accessory, and temporary uses are established in Article 4: Use Regulations.

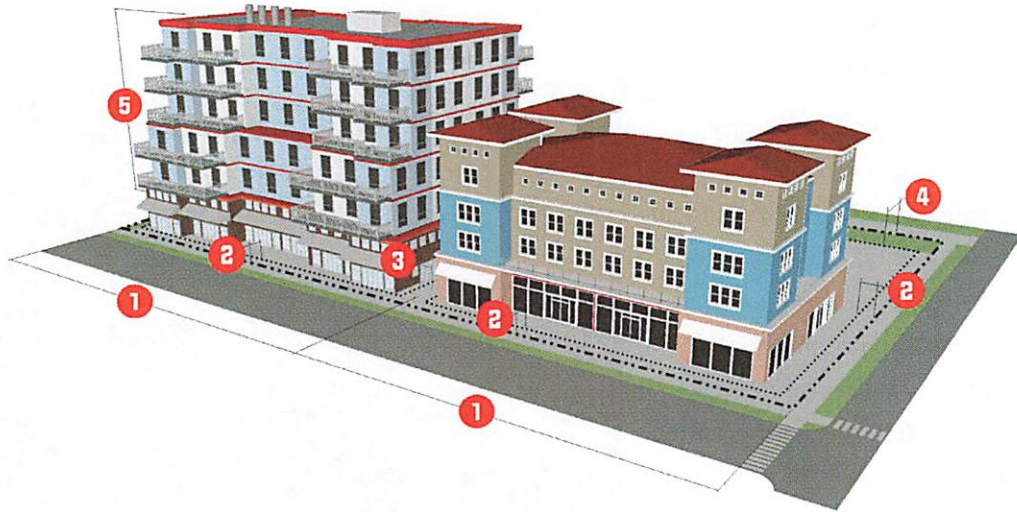
#### (3) Intensity and Dimensional Standards

Standard		Multi-family and Mixed-Use	All Other Uses
Lot Area, min. (sf.)		10,000	5,000
1 Lot Width, min. (ft.)		75	50
Lot Coverage, max. (% of site area)		N/A	
Density, max. (du/acre)		N/A	
2 Front Yard Setback, (ft.)	Min.	5 [1]	
	Max.	15 [1]	
3 Side Yard Setback, min. (ft.)		0 to 5	
4 Rear Yard Setback, min. (ft.)		20	
5 Building Height, max. (ft.)		75	

Notes: ft. = feet sf. = square feet du. = dwelling unit

[1] In lieu of this standard, the Zoning Administrator may approve a front yard setback that is within 90 percent and 110 percent of the average front yard setback for properties on the same block face, if more than 50 percent of the lots on the block face have buildings.





(1) Reference to Other Standards			
Sec. 17-5.1	Access, Mobility, and Circulation	Sec. 17-5.8	Fences and Walls
Sec. 17-5.2	Off-Street Parking, Bicycle Parking	0	Exterior Lighting
Sec. 17-5.3	Landscaping	0	Signs
Sec. 17-5.4	Tree Protection	Sec. 17-5.11	Green Building Standards
Sec. 17-5.5	Open Space	Sec. 17-6.2	Minimum Design Standards
Sec. 17-5.6	Neighborhood Compatibility	0	Improvements and Sureties
Sec. 17-5.7	Form and Design Standards	Article 9	Definitions and Rules of Measurement



# Proposed Zoning District

## Article 3: Zoning Districts

### Sec. 17-3.3. Mixed-Use, Activity Center, and Corridor Base Zoning Districts

#### (j) GC: General Commercial District

#### (j) GC: General Commercial District

##### (1) Purpose

The purpose of the General Commercial (GC) District is to provide lands that accommodate a broad range of nonresidential uses characterized primarily by retail, office, and service establishments. Development is primarily auto-oriented, serving isolated commercial areas outside of the activity centers.

Allowed uses include personal services, retail sales, recreation/entertainment, commercial services, eating and drinking establishments, visitor accommodation, and vehicle sales and services.



##### (2) Use Standards

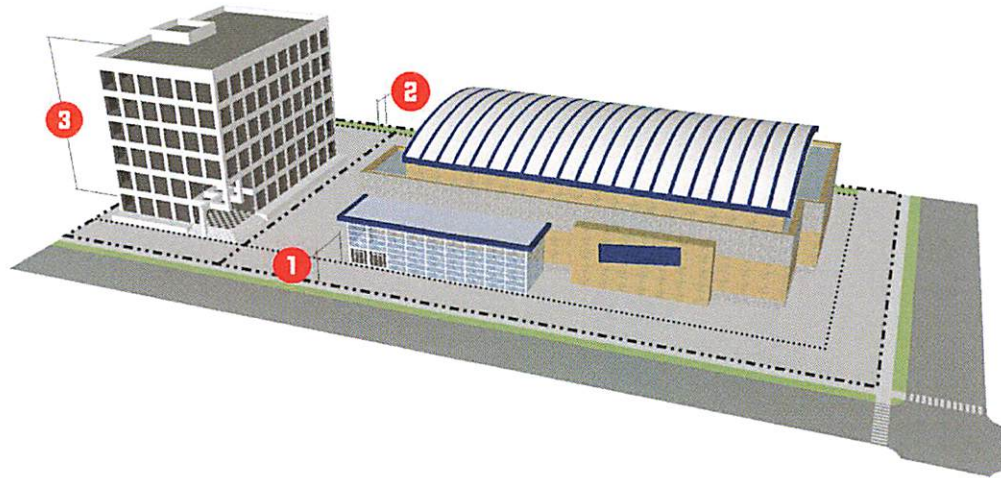
Allowed uses and use-specific standards for principal, accessory, and temporary uses are established in Article 4: Use Regulations.

##### (3) Intensity and Dimensional Standards

Standard	All Uses
Lot Area, min. (sf.)	N/A
Lot Width, min. (ft.)	N/A
Lot Coverage, max. (% of site area)	N/A
Density, max. (du/acre)	N/A
1 Front Yard Setback, min. (ft.)	20
Side Yard Setback, min. (ft.)	N/A
2 Rear Yard Setback, min. (ft.)	10
3 Building Height, max. (ft.)	75

Notes: ft. = feet sf. = square feet du. = dwelling unit





(4) Reference to Other Standards			
Sec. 17-5.1	Access, Mobility, and Circulation	Sec. 17-5.8	Fences and Walls
Sec. 17-5.2	Off-Street Parking, Bicycle Parking	0	Exterior Lighting
Sec. 17-5.3	Landscaping	0	Signs
Sec. 17-5.4	Tree Protection	Sec. 17-5.11	Green Building Standards
Sec. 17-5.5	Open Space	Sec. 17-6.2	Minimum Design Standards
Sec. 17-5.6	Neighborhood Compatibility	0	Improvements and Sureties
Sec. 17-5.7	Form and Design Standards	Article 9	Definitions and Rules of Measurement