RESOLUTION NO.: R-2020-052

Certifying Twelve (12) Building Sites as Abandoned Buildings Pursuant to the South Carolina Abandoned Buildings Revitalization Act, Title 12, Chapter 67, Section 12-67-100 et seq., of the Code of Laws of South Carolina (1976), as amended, regarding property located at 2150 Harden Street, Richland County TMS # 11501-01-01(p)

WHEREAS, the South Carolina Abandoned Buildings Revitalization Act of 2013 (the "Act") was enacted in Title 12, Chapter 67, of the South Carolina Code of Laws to create an incentive for the rehabilitation, renovation and redevelopment of abandoned buildings located in South Carolina; and,

WHEREAS, the Act provides that restoration of abandoned buildings into productive assets for the communities in which they are located serves a public and corporate purpose and results in job opportunities; and,

WHEREAS, Section 12-67-120 of the Act provides the following definitions (in pertinent part):

- (1) "Abandoned building" means a building or structure, which clearly may be delineated from other buildings or structures, at least sixty-six percent of the space in which has been closed continuously to business or otherwise nonoperational for income producing purposes for a period of at least five years immediately preceding the date on which the taxpayer files a "Notice of Intent to Rehabilitate"; and,
- (2) "Building site" means the abandoned building together with the parcel of land upon which it is located and other improvements located on the parcel. However, the area of the building site is limited to the land upon which the abandoned building is located and the land immediately surrounding such building used for parking and other similar purposes directly related to the building's income producing use; and,

WHEREAS, Section 12-67-140 of the Act provides that a taxpayer who rehabilitates an abandoned building is eligible either for a credit against certain income taxes, license fees or premium taxes, or a credit against local real property taxes; and,

WHEREAS, Babcock Building, LLC, a South Carolina limited liability company ("Taxpayer"), is the developer of certain real property commonly called the Babcock Complex and comprised of twelve (12) structures located at 2150 Harden Street, (the "Property"), as referenced in that certain deed dated January 13, 2020 and recorded January 14, 2020 in the Richland County ROD Office in Deed Book 2461 at Page 1895, which Property is further identified on the Richland County Tax Maps as TMS 11501-01-01(p); and,

WHEREAS, the Property is located within the city limits of Columbia, South Carolina; and,

WHEREAS, the Taxpayer has requested that the City certify, pursuant to Section 12-67-160(A) of the Act, that the Property consists of twelve (12) separate eligible abandoned building sites as defined by Section 12-67-120; NOW, THEREFORE,

BE IT RESOLVED by the Mayor and City Council of the City of Columbia, South Carolina, this 19th day of May, 2020, as follows:

Section 1. Clachan Properties, L.L.C., an affiliate of the Taxpayer, has previously submitted to the City's Planning and Development Services Department the attached Request to Certify the Property as twelve (12) separate eligible building sites as shown on Exhibit A, attached hereto ("Exhibit A"), under the Act, which Request included supporting documentation from Taxpayer's architect.

Section 2. The City's Planning and Development Services Department reviewed the Request to Certify, supporting documentation, conferred with the Taxpayer, and conducted its own review of the Property. The City also received a letter confirming the Bull Street Development Review Board's approval of Taxpayers Request to Certify the Babcock Complex as twelve (12) separate abandoned building sites eligible under the Act ("Exhibit B").

After such review, the Mayor and City Council approved the request and issued Resolution No. R-2016-004 on January 19, 2016 in the name of Clachan Properties, LLC.

Section 3. The City hereby certifies, with respect to Babcock Building, LLC as the Taxpayer, that (a) the Property consists of twelve (12) separate abandoned building sites as defined in the Act, (b) that each abandoned building site was an abandoned building as of March 2, 2020 as defined in Section 12-67-120 (1) of the Act, and (c) that the geographic area of each abandoned building site is consistent with Section 12-67-120 (2) of the Act.

Requested by:	
Assistant City Manager Gentry	Mayor
Approved by: Lever Manager City Manager	
Approved as to form:	ATTEST:
T. A. Knox	EikaD. U. Hammond
City Attorney	City Clerk

Introduced: 5/19/2020 Final Reading: 5/19/2020





August 13, 2018

Ms. Krista M. Hampton Director of Planning and Development Services City of Columbia, SC 1136 Washington Street Columbia, SC 29201

Re:

Abandoned Buildings on the BullStreet Campus

Krista,

I hope this letter finds you well and thank you for your time discussing the various abandoned buildings on the BullStreet campus.

As requested, please see the enclosed letter from the Department of Mental Health stating that the following buildings have been at least 66% abandoned for at least 5 years and the corresponding supplemental information about each building:

- Williams Building (14)
- Consumer Rehab (15)
- Chapel of Hope (16)
- Canteen (22)
- Benet Auditorium (23)
- Horger Library (23)
- Trezevant Building (24)
- Pest Control Building (25)
- Storage/Clean Linen (31)
- Storage/Soiled Linen (32)
- Ice Cream Plant (33)
- Grounds Shed (35)

- Lock Shop (36)
- Mattress Shop (37)
- Car Shed (41)
- Grounds Greenhouse (45)
- Small Project Shop (47)
- Storage #1 (48)
- Storage #2 (49)
- Preston Building (51)
- Cooper Building (52)
- Saunders Building (53)
- Allan Building (54)

If you find this information to be in order, we would like to request the City Council of Columbia certify these buildings as abandoned pursuant to the South Carolina Abandoned Building Tax Credit.

If you need any additional information, please let us know.

Yours very truly,

Robert E. Hughes III, President Bull Street Development, LLC



EXHIBIT B

State of South Carolina Department of Mental Health

MENTAL HEALTH COMMISSION:

Alison Y. Evans, PsyD, Chair Everard Rutledge, PhD, Vice Chair Beverly Cardwell Louise Haynes Bob Hiott, MEd J. Buxton Terry Sharon L. Wilson 2414 Bull Street P.O. Box 485 Columbia, SC 29202 Information: (803) 898-8581

John H. Magill State Director of Mental Health

July 13, 2018

Robert Hughes Bull Street Development, LLC 1 North Main Street, Suite 902 Greenville, SC 29601

Dear Robert,

As discussed, attached is a survey from the Department's Office of Physical Plant Services dated August 3, 1998, with six revisions. For the purposes of the certification of abandoned buildings pursuant to the South Carolina Abandoned Buildings Revitalization Act, at least sixty-six percent of the square footage of each of the following buildings have been abandoned by the South Carolina Department of Mental Health for a minimum of five years:

- Williams Building (14)
- Consumer Rehab (15)
- Chapel of Hope (16)
- Canteen (22)
- Benet Auditorium (23)
- Horger Library (23)
- Trezevant Building (24)
- Pest Control Building (25)
- Storage/Clean Linen (31)
- Storage/Soiled Linen (32)
- Ice Cream Plant (33)
- Grounds Shed (35)

- Lock Shop (36)
- Mattress Shop (37)
- Car Shed (41)
- Grounds Greenhouse (45)
- Small Project Shop (47)
- Storage #1 (48)
- Storage #2 (49)
- Preston Building (51)
- Cooper Building (52)
- Saunders Building (53)
- Allan Building (54)

MISSION STATEMENT
To support the recovery of people with mental illnesses.

For location purposes only, the numbers in parentheses identify where each of the above buildings can be found on the survey. [Please note: Although the attached survey indicates some buildings as still being in use, all the buildings on the list above have been closed since the last update of the survey in July 2007, and all have been closed at least five years.]

The Department of Mental Health supports the request of Bull Street Development, LLC to have each building listed above certified as abandoned by the City of Columbia for the purposes of the South Carolina Abandoned Buildings Revitalization Act.

If you need additional information, please let me know.

Sincerely,

Mark W. Binkley, Deputy Director Division of Administrative Services

Attachment

Building Number: #14
Building Name: Williams Building
Number of Buildings: One (1)
Square Footage: 79,366
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%











Building Number: #15
Building Name: Consumer Rehab
Number of Buildings: One (1)
Square Footage: 7,561
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



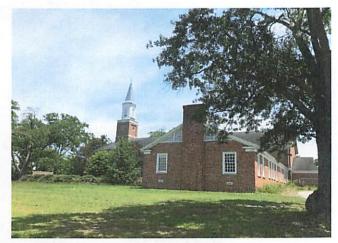




Building Number: #16
Building Name: Chapel of Hope
Number of Buildings: Two (2)
Square Footage: 13,989
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%







Shelley Smith Pelliccione, LEED AP

931-841-4611 shelleyls@icloud.com 101 Reedy View Dr, Greenville, SC 29601

May 4, 2018

Chandler Cox Hughes Development 1 N Main St, Suite 902 Greenville, SC 29601

Mrs. Cox,

I have reviewed the Chapel of Hope/Kempson Center complex as it relates to the State of South Carolina's Abandoned Buildings Revitalization Act. The primary goal was to determine the number of buildings that comprise the religious center and identify the intended uses for each facility.

The Chapel of Hope/Kempson Center complex was designed and constructed as two separate facilities, planned to accommodate the growing needs of two distinct institutions operating within the Department of Mental Health campus at the time, and as such, each of these facilities should be qualified to receive an Abandoned Buildings Tax Credit. I am using the definitions set forth in the International Building Code (IBC), including the code commentary, which read as follows:

Building: Any structure used or intended for supporting or sheltering any use or occupancy. Commentary The code uses this term to identify those structures that provide shelter for a function or activity. See the definition for "Area, Building" for situations when a single structure may be two or more "buildings" created by fire walls.

By this definition there are 2 buildings at the religious complex: The Chapel of Hope and the Kempson Center for the Academy for Pastoral Education

Attached is a site plan showing each of the two facilities: The Chapel of Hope and The Kempson Center. The complex was constructed in 1967 in two sections, with each segment separated by a load-bearing masonry firewall. Letters from the architect to the State Hospital during the course of construction consistently reference separate plans, specifications for ingress, design, and budgets for the construction of two distinct facilities, one designed for religious services, and another as administrative headquarters, or offices. In a revised estimate dated 1963, the architect includes a breakdown of changes to the

Shelley Smith Pelliccione, LEED AP

931-841-4611 shellevIs@icloud.com 101 Reedy View Dr, Greenville, SC 29601

size and scope of two separate items, the "new Chapel" and the "Chaplain's Office Wing," with separate estimates for each section's fees and costs.

Each area was intended for two separate uses by two unrelated institutions. Historic records housed at the South Carolina state archives confirm two distinct assignable areas for the Chapel site. In accordance with the Classification of Building Areas included in Federal Construction Council Technical Report No. 50, net assignable area (NASF) is defined as the sum of all areas on all floors of a building assigned to, or available for assignment to, an occupant or specific use. A letter dated 1962, from the State Hospital Superintendent to the State Budget and Control Board contains a formal application to build two facilities at the site, The Chapel of Hope and also headquarters for the Clinical Pastoral Training Program. In it he states that "this structure will embody not only a church sanctuary to seat approximately 550 persons but it will also contain offices together with conference rooms to serve the needs of our Clinical Pastoral Training Program."

The latter institution, commonly identified and referred to by DMH personnel as "the school", was approved by the Council for Clinical Training in 1948. The "School" was moved from its temporary headquarters in the Williams Building to the Kempson Center at the new religious complex in 1964. The Act of Dedication for the Kempson Center at the 1965 dedication ceremony was presided over by Rev. William Major with remarks by Dr. William S. Hall who affirmed that it was appropriate the "pastoral training and activity center should be the Kempson Center, honoring the Rev. J. Obert Kempson, L.H.D., chaplain at the hospital nearly 30 years and recently appointed Pastoral Services Consultant for the State Department of Mental Health." The pastoral training program was officially established as the *Academy for Pastoral Education* by the DMH in 1983, and remained in operation at the Kempson Center until 1999, at which time the center was closed and the facility was abandoned.

The "Chapel Proper" was designed for religious services for the State Hospital and was the fruition of decades worth of planning and fundraising that formally began in 1943. The first worship service was held there on February 14, 1965 during which dedications were held for both the Chapel and the Kempson Center respectively, including official Acts of Dedication for each. Religious services continued to be held at the Chapel of Hope until 2005 when the DMH closed the entire Columbia campus, a full six years after the Kempson Center was shuttered.

Shelley Smith Pelliccione, LEED AP

931-841-4611 shelleyls@icloud.com 101 Reedy View Dr, Greenville, SC 29601

The certification of a single structure as two or more abandoned buildings based on these qualifications is not without precedent. Multiple segments of the Babcock Building with similar configurations were certified as individual abandoned buildings based on the same criteria and independently qualified to receive the Abandoned Buildings Tax Credit.

Sincerely yours,

Shelley Pelliccione, LEED AP

Qualified Architectural Historian, Historian, and Historic Preservation Professional in accordance with the guidelines set forth by the Secretary of the Interior's Standards. Code of Federal Regulations, 36 CFR Part 61

Building Number: #22
Building Name: Canteen
Number of Buildings: One (1)
Square Footage: 1,500
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



Building Number: #23
Building Name: Benet Auditorium/Horger Library
Number of Buildings: One (1)
Square Footage: 24,674
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%









Building Number: #24
Building Name: Trezevant Building
Number of Buildings: One (1)
Square Footage: 6,240
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



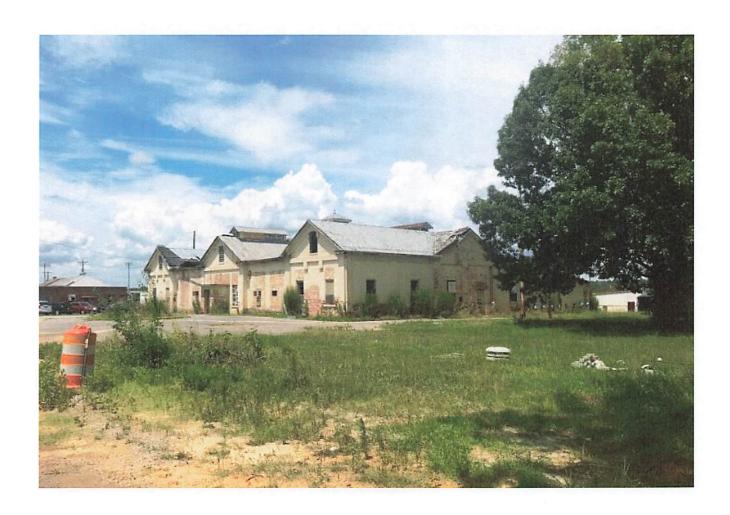




Building Name: Pest Control Building
Number of Buildings: One (1)
Square Footage: 136
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



Building Number: #31
Building Name: Storage/Clean Linen
Number of Buildings: One (1)
Square Footage: 14,945
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



Building Number: #32
Building Name: Storage/Soiled Linen
Number of Buildings: One (1)
Square Footage: 3,479
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



Building Name: Ice Cream Plant Number of Buildings: Three (3) Square Footage: 7,439

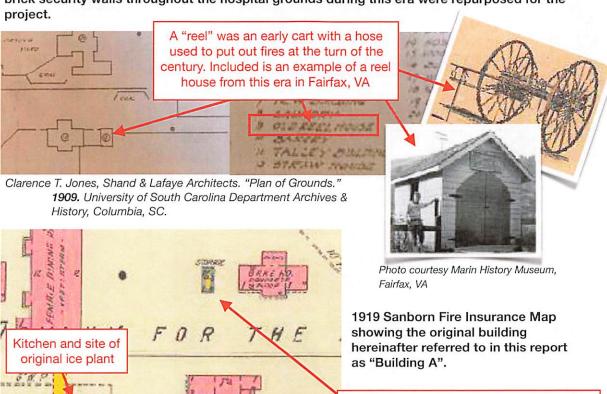






Columbia Campus Bldg. #33 - "Ice Cream Plant"

The earliest existence of a structure located at the subject area, "Ice Cream Plant", can be evidenced from a 1909 plan of the grounds by the architectural firm Shand & LaFaye. The plan shows a building adjacent to the bakery at the site of the current Ice Cream Plant building labeled as "Old Reel House." A Sanborn Fire Insurance Map from 1919 features a metal-clad (likely tin) wood-framed building labeled as "storage" at the easternmost portion of the subject area closest to the bakery. This type of construction was typical for structures used for cold storage at the beginning of the 20th century. Hospital records from 1926 provide facts on the expansion of the "ice plant and cold storage building." This expansion is verified in an aerial photo dated 1938. A preliminary Sanborn Map from 1941 provides further confirmation and illustrates a brick addition to the northern elevation of the pre-existing metal-clad cold storage building labeled as "vegetable house, a brick "comfort station" located just north of the larger storage building, and wood-framed office building located to the west of the original cold storage building. In January of 1949, a new ice plant was constructed at the site of the woodframed office building adjacent to original cold-storage building. These two freestanding buildings coexisted for the majority of the following two decades with separate, but compatible, uses as an ice plant and a food storage facility which was later converted into a milk processing plant, or creamery. The milk plant building and the ice plant building were combined at some point between 1964-1970. It is possible that bricks removed during the deconstruction of the brick security walls throughout the hospital grounds during this era were repurposed for the



Sanborn Map Company. Sanborn-Perris Map Co. Sanborn (Firm). "Sanborn Fire Insurance Maps." Columbia, South Carolina, 1919. University of South Carolina, Columbia, SC.

Ice Cream Plant 1

"Building A": Metal-clad wood framed one-story storage building with non-combustible roof

IMPROVEMENTS AND REPAIRS

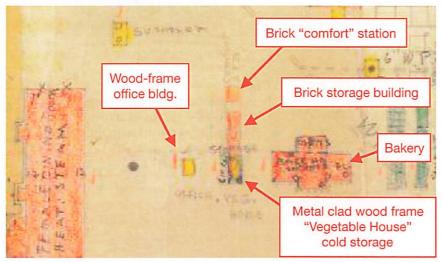
The chief renovanions and repairs which have been completed during the year include additions in the less plant and cold storage remodeling of the dairy sterilization plant at the dairy, installation

South Carolina State Hospital. "One Hundred and Third Annual Report of the South Carolina State Hospital for the Year 1926". SC Department of Archives and History, Columbia, SC.

The previous excerpt, taken from the SC State Hospital's 3rd quarter report, provides details on additions to the ice plant and cold storage facilities for that year. Note the differences between the 1919 Sanborn Map (see page 1) and the hand-drawn "Sanborn" map from 1941 (see below), which is most likely a rough draft of a Sanborn map for the same year. The same metal-clad cold storage building from the 1919 map, now labeled as a "vegetable house", has been extended at its rear elevation to include a brick structure featuring a non-combustible roof. An auxiliary brick building is shown as constructed to the north (rear) of this storage facility and labeled as "comfort station", the contemporaneous common term for a public restroom facility.

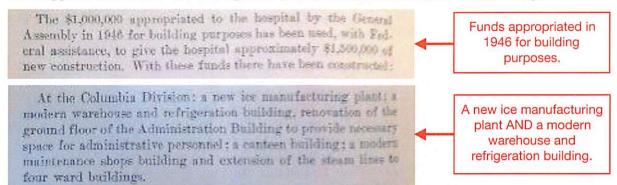


US Department of Agriculture, Agricultural Stabilization and Conservation Service. Richland County, 1938, SC, Aerial Photo. 1938. Aerial Photos of Columbia, Richland County, South Carolina (Pilot Project), University of South Carolina, Columbia.

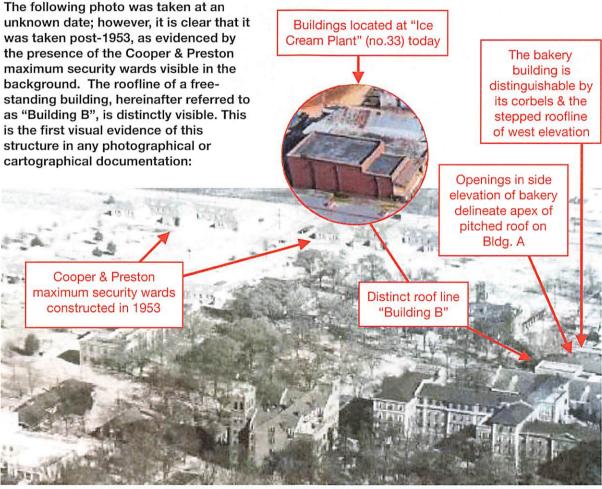


Unknown (Sanborn). "Map of the Hospital." **1941**. Folder ca. 1910 - 1946, Box 1, S190085, South Carolina Department of Archives and History, University of South Carolina, Columbia, SC.

The following excerpt taken from the 128th Annual Report states that a portion of state funds appropriated to the hospital in 1946 were used to construct a new ice manufacturing plant and "a modern warehouse and refrigeration building". This is in all probability the first reference to the construction of the warehouse to which the future food service building was added on to in 1954, and suggests that Site 33 was no longer the principal location intended for food storage use.



South Carolina State Hospital. "One Hundred and Twenty-Eighth Annual Report of the South Carolina Hospital State Hospital for the Year Ending June 30, 1951". University of South Carolina, Columbia, SC.



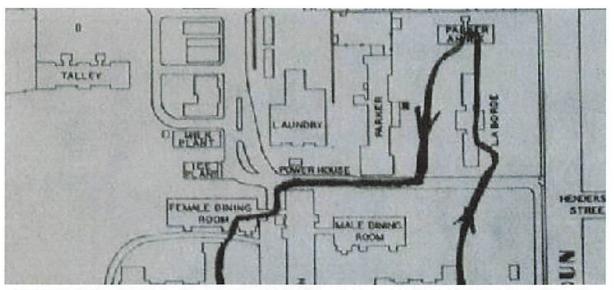
CA Montgomery Photography. "CA Montgomery Aerial Photograph". Date Unknown. State Hospital Collection, South Carolina Department of Archives and History, Columbia, SC.

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1949 - Jan. ICE PIANT, Columbia Unit, completed and in operation.

1950 - Jan. 23

WAREHOUSE, COLUMBIA DIVISION - completed and occupied. Storeroom transferred from rear of Administration Building to the new site.
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SC State Hospital . "Buildings Report 1954". State Hospital Collection, University of South Carolina Department of History and Archives, Columbia, SC.



JWW SC State Hospital . "Map of the South Carolina State Hospital Columbia, SC Buildings and Grounds".

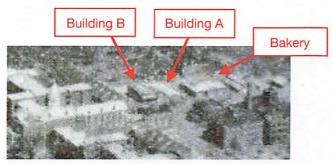
1954 & 1958. State Hospital Collection, University of South Carolina Department of History and Archives, Columbia, SC.

The following image is an aerial photo of poor quality taken in 1959. Based on the directional orientation of the buildings, it can be determined from the shadows that the shot was taken during the morning hours. The shadows within the subject area potentially confirm the existence of an auxiliary structure, perhaps the pre-existing brick "comfort station":



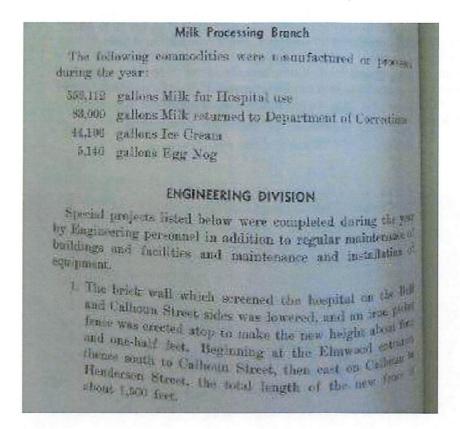
US Department of Agriculture, Agricultural Stabilization and Conservation Service. Richland County, 1959, SC, Aerial Photo. 1959. Aerial Photos of Columbia, Richland County, South Carolina (Pilot Project), University of South Carolina, Columbia, SC.

Photo detailing existence of two buildings, both Building A (closest to the Babcock Building) and another freestanding structure referred to in this document hereinafter as Building B, with two visibly distinct roof lines in evidence:

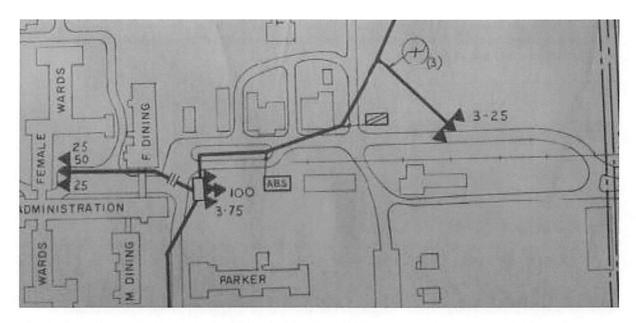


Shealy, W.T. (Bud). "South Carolina State Hospital, Columbia Unit, Columbia, SC." 1962. Digitalizing Bull Street Collection, University of South Carolina, Columbia, SC.

A major initiative of the State Hospital during the 1960s was improving public relations and connectivity to the surrounding community through the symbolic and ceremonial deconstruction of the brick privacy walls that surrounded the hospital grounds since its inception. Many of the bricks removed from the walls were repurposed in the construction of major building projects during this time, such as the construction of the Chapel.

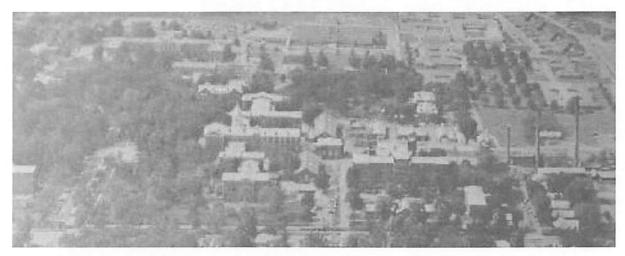


South Carolina State Hospital. "One Hundred and Fortieth Annual Report for the Year Ending June 30,1963". 1963. SC Department of Archives and History, Columbia, SC.



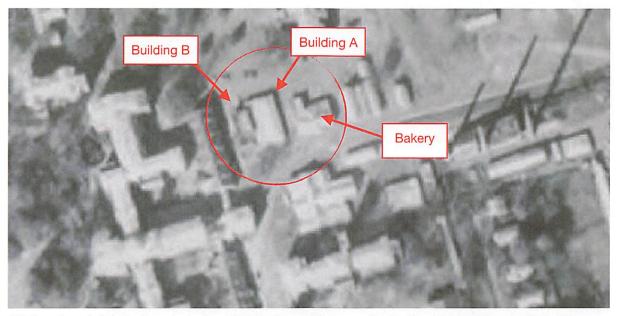
Southeastern Consulting Engineers, Inc., "Electrical Distribution System Map of SC State Hospital Grounds: Trezevant." 1964. South Carolina Department of Archives and History, Columbia, SC.

The preceding map provides evidence that the buildings were two separate freestanding structures as late as 1964; however, the following photo and map from the years 1969-1970 demonstrate that the buildings were combined through the addition of a central brick structure at some point in the intermediary years (1964-1969). A through conditions assessment of the "Ice Cream Plant" structure, including an analysis of the brick masonry units, will confirm or repudiate the possibility that bricks removed during the deconstruction of the security privacy walls during the 1960s were repurposed to combine the "ice plant" with the milk plant." Physical evidence of the brick "comfort station" may also be discoverable.

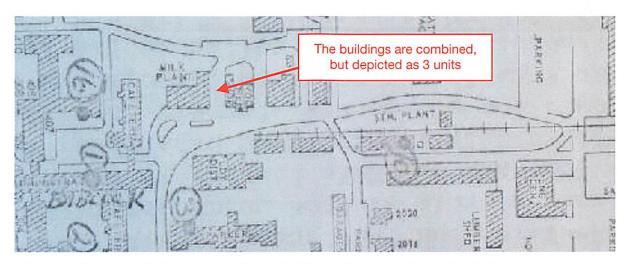


South Carolina State Hospital. "Seventh Annual Report for the Fiscal Year 1969-1970". 1970. SC Department of Archives and History, Columbia, SC.

Photo detailing existence of two buildings, Building A and Building B, now adjoined by a central addition with a metal roof. The auxiliary building, or "comfort station", is no longer in evidence; however, the rear elevation of Building A now extends beyond the rear elevation of Building B and encompasses the area where the "comfort station" was located. The footprint of the combined buildings combined with the visible slope of the metal roof at the easternmost portion of the structure are consistent with the current roof configuration of the "ice cream plant" building today:



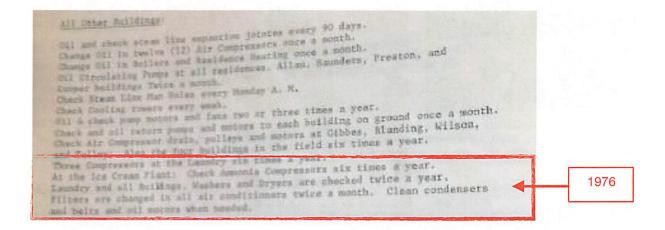
US Department of Agriculture, Agricultural Stabilization and Conservation Service. Richland County, 1970, SC Aerial Photo. 1970. Aerial Photos of Columbia, Richland County, South Carolina (Pilot Project), University of South Carolina. Columbia.



Unknown, "Map from 1971". 1971. State Hospital Collection, University of South Carolina Department of History and Archives, Columbia, SC.

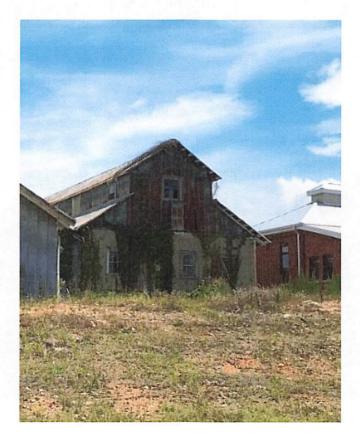
The following excerpts are taken from hospital records dating from the 1970s and provide details on ice cream processing activities, which commenced once the milk plant and ice plant buildings were combined:

Manber 41	2,460	- 140
	z,anu	2,460
39	7,392	7,392
38	3,960	5,960
33	1,020	1,020
12	0,000	6,350
44	35,897	36,697
	1,193,015	1,195,819
	38 33 12	38 3,960 33 1,020 12 0,050 44 35,007



Building Number: #35
Building Name: Grounds Shed
Number of Buildings: One (1)
Square Footage: 3,876
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%





Building Number: #36 Building Name: Lock Shop Number of Buildings: One (1) Square Footage: 1,403





Building Name: Mattress Shop Number of Buildings: One (1) Square Footage: 2,690





Building Number: #41 Building Name: Car Shed Number of Buildings: One (1) Square Footage: 114



Building Number: #45
Building Name: Grounds Greenhouse
Number of Buildings: One (1)
Square Footage: 3,788
Date of Abandonment: Earlier than July 2012*
Percentage Abandoned: 100%



Building Number: #47
Building Name: Small Project Shop
Number of Buildings: One (1)
Square Footage: 2,264
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



Building Number: #48
Building Name: Storage #1
Number of Buildings: One (1)
Square Footage: 2,530
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



Building Number: #49 Building Name: Storage #2 Number of Buildings: One (1) Square Footage: 2,811



Building Number: #51
Building Name: Preston Building
Number of Buildings: One (1)
Square Footage: 41,273
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%



Building Name: Cooper Building Number of Buildings: One (1) Square Footage: 43,348





Building Name: Saunders Building
Number of Buildings: One (1)
Square Footage: 43,348
Date of Abandonment: Earlier than July 2007*
Percentage Abandoned: 100%





Building Name: Allan Building Number of Buildings: One (1) Square Footage: 41,273

Date of Abandonment: Earlier than July 2007*

Percentage Abandoned: 100%





^{*}Dates of Abandonment reference survey dated July 2007 and attached to this document.

